



Territory of Guam  
Territorio de Guam

OFFICE OF THE GOVERNOR  
L. FISINAN I MAGATLAHI  
AGANA, GUAM 96910 U.S.A.

RECEIVED  
10/24/88  
3:30 p

JUN 24 1988

The Honorable Franklin J.A. Quitugua  
Speaker, 19th Guam Legislature  
PO Box CB-1  
Agana, GU 96910

Dear Mr. Speaker:

It is my pleasure to transmit to you Public Law 19-26, which I have this date signed into law.

As you know, the war on crime is an ongoing battle, and is one that requires a full effort on all our parts. Our people should not have to live in fear for their lives or property. Further, as government leaders, we must not allow the criminal element to run roughshod over our people.

Public Law 19-26 addresses this issue through aid to the Guam "Crime Stoppers" program. Crime Stoppers has done exemplary work - both nationally and locally - to bring about more arrests and property recoveries than would otherwise have been possible.

As examples: 13 arrests for a series of business establishment burglaries in 1986 which had netted the culprits more than \$265,000; 4 persons convicted of the heinous murder of Mr. Scott Pierce, also in 1986; five arrests in connection with 21 burglaries in 1987; and arrest of a suspect and recovery of four vehicles stolen from Guam International Airport and the Dededo area in 1988.

I am pleased by the good work done so far by Crime Stoppers since its establishment and look forward to even better results in the years to come. The funding provided by Public Law 19-26 is but a small price we must pay to ensure that the law-abiding citizens of Guam can some day live free from the fear of crime.

I am pleased, therefore, to be able to sign Bill 949 into law.

Sincerely,

*Joseph F. Ada*  
JOSEPH F. ADA  
Governor

Rec'd - Legal  
10/25/88  
8:11a.m.  
Now

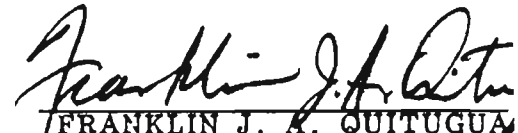
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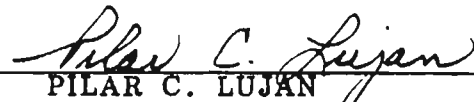
NINETEENTH GUAM LEGISLATURE  
1988 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 949, "AN ACT TO APPROPRIATE FUNDS TO THE GUAM POLICE DEPARTMENT TO SUPPORT THE OBJECTIVES OF THE CRIME STOPPERS PROGRAM AND FOR OTHER PURPOSES", was on the 7th day of October, 1988, duly and regularly passed.

  
FRANKLIN J. A. QUITUGUA  
Speaker

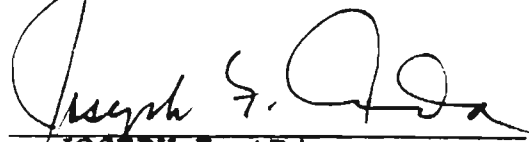
Attested:

  
PILAR C. LUJAN  
Senator and Legislative Secretary

-----  
This Act was received by the Governor this 12<sup>th</sup> day of Oct., 1988,  
at 2:00 o'clock P.m.

  
Heidi S. Bersamin  
Assistant Staff Officer  
Governor's Office

APPROVED:

  
JOSEPH F. ADA  
Governor of Guam

Date: October 24, 1988

Public Law No. 19-26

NINETEENTH GUAM LEGISLATURE  
1988 (SECOND) Regular Session

Bill No. 949  
As Substituted by  
Committee on Ways & Means  
and the Committee on Justice,  
Judiciary & Criminal Justice and  
further Substituted by Committee  
on Rules

Introduced by:

H. D. Dierking  
M. K. Hartsock  
T. S. Nelson

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M. Z. Bordallo  
P. C. Lujan  
J. T. San Agustin  
E. P. Arriola  
F. R. Santos  
F. J. A. Quitugua  
F. J. Gutierrez  
D. Parkinson  
A. J. Shelton

AN ACT TO APPROPRIATE FUNDS TO THE  
GUAM POLICE DEPARTMENT TO SUPPORT  
THE OBJECTIVES OF THE CRIME STOPPERS  
PROGRAM AND FOR OTHER PURPOSES.

1 BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

2 Section 1. Legislative Finding. The Crime Stoppers Program has  
3 proven to be one of the community's most effective weapons against crime.  
4 This joint effort among the Rotary Clubs of Guam, Crime Stoppers  
5 International, Inc., the Department of Education, the Guam news media and  
6 the Guam Police Department has contributed to the successful prosecution of  
7 criminals.

8 Section 2. Appropriation. The sum of Fifty-three Thousand Two  
9 Hundred Dollars (\$53,200) is appropriated from the General Fund to the  
10 Guam Police Department to augment its role in assisting the Crime Stoppers  
11 Program.

12 Section 3. Special Fund. There is hereby established a special fund  
13 within the Guam Police Department for the sole purpose of assisting and

1 augmenting the functions of the Crime Stoppers Program. Such fund shall  
2 be maintained separate and apart from any other funds of the government  
3 of Guam, and independent records and accounts shall be maintained in  
4 connection therewith as prescribed by the Chief of Police, Guam Police  
5 Department.

6 Section 4. This Act will take effect on October 1, 1988.

7 Section 5. Section 4104 of Title 3, Guam Code Annotated, is amended  
8 to read:

9 "Section 4104. Members and Compensation of Precinct Boards.

10 To each and every polling place designated, the Commission shall  
11 appoint a precinct board consisting of an inspector, two (2)  
12 judges and two (3) clerks.

13 The concurrence of two (2) members shall be necessary for any  
14 ruling of the precinct board.

15 The two (2) clerks shall have no vote.

16 All members of the precinct boards shall be paid One Hundred  
17 Dollars (\$100) each for services rendered for each election."

18 Section 6. There is appropriated from the General Fund to the Guam  
19 Election Commission the sum of Nine Thousand Three Hundred Seventy-five  
20 Dollars (\$9,375) to cover the increase in compensation to be received by the  
21 members of the precinct boards authorized by Section 5 of this Act.

NINETEENTH GUAM LEGISLATURE

ROLL CALL SHEET

Bill No. 941

DATE: 1/15/88

Res. No. \_\_\_\_\_

QUESTION: \_\_\_\_\_

SENATOR	<u>AYE</u>	<u>NAY</u>	<u>NOT VOTING</u>	<u>ABSENT</u>
<u>E. P. Arriola</u>	✓			
<u>J. G. Bamba</u>			✓	
<u>M. Z. Bordallo</u>	✓			
<u>H. D. Dierking</u>	✓			
<u>E. R. Duenas</u>			✓	
<u>E. M. Espaldon</u>			✓	
<u>F. J. Gutierrez</u>	✓			
<u>M. K. Hartsock</u>	✓			
<del>_____</del>	<del>✓</del>	<del>✓</del>	<del>✓</del>	<del>✓</del>
<u>P. C. Lujan</u>	✓			
<u>M. D. A. Manibusan</u>			✓	
<u>J. G. Miles</u>			✓	
<u>T. S. Nelson</u>	✓			
<u>D. Parkinson</u>	✓			
<del>_____</del>	<del>✓</del>	<del>✓</del>	<del>✓</del>	<del>✓</del>
<u>F. J. Quitugua</u>	✓			
<u>J. M. Rivera</u>			✓	
<u>M. C. Ruth</u>			✓	
<u>J. T. San Agustin</u>	✓			
<u>F. R. Santos</u>	✓			
<u>A. J. Shelton II</u>	✓			

12

7

SENATOR

HERMINIA D. DIERKING

GUAM LEGISLATURE



COMMITTEES:

CHAIRWOMAN  
Ways & Means

VICE-CHAIRWOMAN  
General Governmental  
Operations

MEMBER:

Economic Development  
& Banking

Energy, Utilities &  
Consumer Protection

Federal, Foreign &  
Legal Affairs

Health, Welfare &  
Ecology

Housing & Community  
Development

Justice, Judiciary &  
Criminal Justice

Utilities

Tourism, Transportation  
& Communications

Youth, Senior Citizens,  
Cultural Affairs &  
Human Resources

September 14, 1988

The Honorable Franklin J.A. Quitugua  
Speaker  
Nineteenth Guam Legislature  
P.O. Box CB-1  
Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Ways and Means, to which Bill 949 was referred, wishes to report its findings and recommendations to pass the bill.

The Committee's voting record is as follows:

TO DO PASS	11
NOT TO PASS	0
TO REPORT OUT ONLY	1
ABSTAIN	0

A copy of the Committee Report and all pertinent documents are attached.

Sincerely yours,

*Herminia Dierking*  
HERMINIA D. DIERKING

Attachments



"AN ACT TO APPROPRIATE FUNDS TO THE GUAM POLICE DEPARTMENT TO SUPPORT THE OBJECTIVES OF THE CRIME STOPPERS PROGRAM"

MEMBERS	TO PASS	TO NOT PASS	ABSTAIN	OFF-ISLAND	TO REPORT OUT ONLY	TO PLACE IN INACTIVE FILE
<i>H. Diery</i> SEN. H.D. DIERING, CHAIRPERSON	✓					
<i>T.S. Nelson</i> SEN. T.S. NELSON, VICE-CHAIRPERSON	✓					
<i>E.P. Arriola</i> SEN. E.P. ARRIOLA	✓					
<i>P.C. Lujan</i> SEN. P.C. LUJAN	✓					
<i>Marilyn Manibusan</i> SEN. M.D.A. MANIBUSAN	✓					
<i>D. Parkinson</i> SEN. D. PARKINSON					✓	
<i>M.C. Ruth</i> SEN. M.C. RUTH	✓					
<i>J.T. San Agustin</i> SEN. J.T. SAN AGUSTIN	✓					
<i>F.C. Bamba</i> SEN. F.C. BAMBA	✓					
<i>F.R. Santos</i> SEN. F.R. SANTOS	✓					
<i>M. Z. Borballe</i> SEN. M.Z. BORBALLO	✓					
<i>F.J. Quitugua</i> SPKR. F.J. QUITUGUA, EX-OFFICIO	✓					

COMMITTEE REPORT  
BILL NO. 949

"AN ACT TO APPROPRIATE FUNDS TO THE GUAM POLICE  
DEPARTMENT TO SUPPORT THE OBJECTIVES OF THE  
CRIME STOPPERS PROGRAM."

The Committee on Ways & Means and the Committee on Justice, Judiciary and Criminal Justice conducted a joint public hearing on Bill No. 949 on August 31, 1988 at 9:30 a.m. in the Legislative Session Hall. Chairing the hearing were Senator Herminia D. Dierking and Senator Francisco Santos. Other senators present were Ted Nelson, George Bamba and Martha Ruth.

BACKGROUND

Bill No. 949 proposes to appropriate \$60,000 to the Guam Police Department to help defer the Department's expenses in its role in the Crime Stoppers program. The Guam Crime Stoppers Program, Inc. was founded as a non-profit corporation on October 1985. Its purpose is to assist various law enforcement agencies in the apprehension and conviction of criminals through the offering of monetary reward for information.

TESTIMONIES

Attorney J. Bradley Klemm, Vice Chairman for Guam Crimestoppers Program, testified that the Board of Directors has taken no position on Bill No. 949. He stated that the Crimestoppers Articles of Incorporation prohibit the organization from "carrying on of propaganda, or otherwise attempting to influence legislation..." Attorney Klemm pointed out that although the organization works closely with the Guam Police Department it is not a part of any government of Guam department or agency.

Police Captain A. B. Palacios testified, in behalf of Police



Chief John C. Aguon, for the passage of Bill No. 949. Since the inception of Crimestoppers, the Police Department has apprehended more criminals each year. The Program has provided a means for the community to give information anonymously on criminal activities. Although the Program is beneficial to the apprehension and conviction of criminals, the "in-kind" expenses incurred by the Guam Police Department is taking its toll. At the present time, the operation of Crimestoppers is an added responsibility for Lt. Phil Dennis. Chief Aguon would like to have full-time personnel man the Crimestoppers Program in the department.

Attorney General Elizabeth Barrett-Anderson submitted written testimony in support of Bill No. 949. The Attorney General is convinced that the Crimestoppers Program is a success and would like to see it grow.

#### GENERAL DISCUSSION

Senator Nelson questioned Captain Palacios on the role that Lt. Dennis plays in the Crime Stoppers Program and the reason for having a high ranking officer receive the phone calls. The senator was also concerned that Lt. Dennis may be abandoning some of his duties as PIO to concentrate on the Crime Stoppers Program. Captain Palacios informed the senator that answering the phone to check on the validity of the information requires someone with experience, someone who can put the caller at ease, someone who can get the caller to give more information if necessary and someone who will be able to refer the information to the proper division in the department. He also assured the senator that Lt. Dennis is not remiss in his duties as PIO for the Guam Police Department.

Captain Palacios pointed out to the Committee panel that the operation of the Crime Stoppers within the Department is "at the generosity of the department." There is no written

agreement between the two parties that GPD should handle the operations of the program.

Senator Martha Ruth questioned Mr. Klemm on the possibility of the Crime Stoppers Program hiring a full-time person to handle the work that Lt. Dennis is currently doing for the program, and if the government should fund said program. Mr. Klemm's response was that the Board had never really thought of hiring someone for that purpose. But that he will bring up that subject with the Board. Mr. Klemm's answer to the second question was "no". The Senator then asked Captain Palacios to submit an expenditure plan for the \$60,000 appropriation contained in the bill.

Senator Santos's main concern was the possibility of the appropriation "co-mingling" with GPD's annual budget. He also asked that the department submit a plan of expenditures.

#### COMMITTEE FINDING AND RECOMMENDATION

The Committee is aware of the role that the Crime Stoppers Program play in the apprehension and conviction of criminals and would like to see the program continue and grow. Although the program is a non-profit organization, it operates out of the Guam Police Department and utilizes police personnel, supplies and equipment.

The Guam Police Department in support of the passage of Bill 949 submitted an itemized funding need for the operation of the Crime Stoppers Program within the department. Therefore, Bill 949 is substituted in its appropriation amount to reflect the Guam Police Department's request.

It is the Committee's findings that the program has proven to be beneficial to the Territory of Guam in the control of crime. Therefore it recommends to the full Legislature passage of the

bill as substituted.

NINETEENTH GUAM LEGISLATURE  
1988 (SECOND) REGULAR SESSION

Bill 949  
As Substituted by  
Committee on Ways & Means  
and the Committee on Justice,  
Judiciary and Criminal Justice

Introduced by:

H.D. DIERKING  
M.K. HARTSOCK

AN ACT TO APPROPRIATE FUNDS TO THE  
GUAM POLICE DEPARTMENT TO SUPPORT THE  
OBJECTIVES OF THE CRIME STOPPERS PROGRAM.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. Legislative finding. The Crime Stoppers Program has proven to be one of the community's most effective weapons against crime. This joint effort between the Rotary Clubs of Guam, Crime Stoppers International, Inc., the Department of Education, the Guam Media and the Guam Police Department has contributed to the successful prosecution of criminals.

Section 2. Appropriations. The sum of FIFTY-THREE THOUSAND TWO HUNDRED DOLLARS (\$53,200) is appropriated from the General Fund to the Guam Police Department to augment its role in assisting the Crime Stoppers Program.

Section 3. There is hereby established a special fund within the Guam Police Department for the sole purpose of assisting and augmenting the functions of the Crime Stoppers Program. Such fund shall be maintained separate and apart from any other funds of the government of Guam, and independent

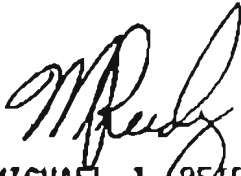
records and accounts shall be maintained in connection therewith as prescribed by the Chief of Police, Guam Police Department.

Section 4. This Act will take effect on October 1, 1988.

COMMENTS ON BILL NO. 949(LS)

The attached bill proposes to augment the role of the Guam Police Department in the Crime Stoppers Program through a legislative appropriation of approximately \$60,000.

According to sources contacted at the police department, the appropriation would enable the agency to devote additional full time personnel directly into the program, as well as provide funding aimed at increasing public awareness concerning Crime Stoppers.

  
MICHAEL J. REIDY

0457A/95

100-100-00  
x27

Acknowledged Receipt

Received By: [Signature]

Date: 9/16/88 Time: 10:30a

ITEMIZED FUNDING NEED FOR THE OPERATIONS OF THE  
CRIME STOPPERS PROGRAM WITHIN THE GUAM POLICE  
DEPARTMENT, SUBMITTED IN SUPPORT OF BILL #949

<u>PERSONNEL SALARY</u>		\$35,000.00
One (1) Coordinator	\$20,000	
One (1) Asst. to Coordinator	<u>15,000</u>	
 <u>EQUIPMENT</u>		 \$ 7,200.00
2 Desks & 2 Chairs	\$ 1,000	
1 File Cabinet	300	
1 Typewriter/Electric	1,700	
1 Radio (Walkie-Talkie)	3,000	
2 Voice Pager	<u>1,200</u>	
 <u>VEHICLE - 1 Only</u>		 \$ 8,000.00
 <u>TRAINING &amp; TRAVEL</u>		 <u>\$ 3,000.00</u>
	 TOTAL:	 \$53,200.00 vvvvvvvvvv

NARRATIVE JUSTIFICATION

PERSONNEL SALARY:

The \$35,000.00 funding will be to support two (2) full-time personnel to administer and operate the program, to include development of public education, compilation of statistics, analysis of calls, and to enhance the coordination of information among affected law enforcement agencies. At present time, the program is being operated as a collateral function of a GPD full-time PIO officer. The additional personnel requested is in anticipation of expanding the program, so that the program can double the benefits it now yields for the Territory.

The salary amount is based on a senior police officer's salary, which we feel would be necessary to effectively operate the program. Because of the nature of the program, the high degree of confidentiality and complexity of matters coming through the program, it becomes absolutely necessary that at least one (1) experienced police officer be assigned to this program.

EQUIPMENT:

The amount of \$7,200.00 requested will be to purchase basic office equipment and furnishings, specifically for the Crime Stoppers Program. At the present time, a personal desk is being utilized; a typewriter borrowed from another Division; a walkie-talkie borrowed from another Division. If an appropriation can be obtained for these equipments, those equipments currently being used on "borrowed terms" will be returned to the original assigned units.

VEHICLE:

The vehicle now being used is on a one-year lease free from a participating vendor. The vehicle will eventually be reverted to the vendor and replaced hopefully by another donation from another vendor.

The \$8,000.00 requested will purchase the basic compact vehicle, specifically for Crime Stoppers Program. This vehicle will guarantee adequate transportation and mobility for the efficient operation of the program. It is also in anticipation of additional personnel should the program receive funding and expanded.

TRAINING AND TRAVEL:

An annual seminar is being held by an international organization participating in crime stoppers program all over the world. Attendance in this seminar/workshop is important for the purpose of sharing ideas, techniques and accomplishments regarding the program. Moreover, the seminar will establish effective contact among participants in the program throughout the years.

NOTE:

The Guam Police Department will continue to support the Crime Stoppers Program as it has always done to this date, by providing other available resources within the Department, to include: report copying, office space, telephone, fuel, communications, clerical support.

Since the inception of the Crime Stoppers Program and the assumption of the operation of the Program by GPD in August of 1985, the Guam Police Department has never requested



in its budget any funding from the Government of Guam. It has always waited and relied on the donations provided by the public to the Crime Stoppers Organization, a private non-profit entity. Since the program has proven to be very beneficial to the Territory in terms of crime control, the Guam Police Department feels that it should be made a permanent program within GPD and be administered by GPD. It has been shown by statistics that over 95% of the calls were for GPD. With the government funding of the basic expense, GPD will be able to make a commitment to continue to operate the program.

CRIMESTOPPERS PROGRAM, INC.



August 30, 1988

HAND DELIVER

Herminia D. Dierking, Chairwoman  
Ways and Means Committee  
19th Guam Legislature  
Agana, Guam 96910

Re: Bill No. 949(LS)

Dear Chairwoman and Senator Dierking:

In my capacity as the Vice Chairman for Guam's Crimestoppers Program, I have been directed by the Board of Directors to appear before your committee and to express the Board's position with regard to Bill No. 949(LS).

Please be advised that the Board of Directors of Crimestoppers is neither in favor of nor is it opposed to Bill No. 949(LS). Crimestoppers is a nonprofit organization and its Articles of Incorporation prohibit the organization from: "carrying on of propaganda, or otherwise attempting to influence legislation . . ." (Article XI).

As you know, Crimestoppers is an organization completely separate from and apart from any agency of the Territory of Guam. Our organization does work closely with the Guam Police Department and, of course, we are always looking for new and better ways to solve the crime problem in the Territory of Guam.

Very truly yours,

A handwritten signature in cursive script that reads "J. Bradley Klemm".

J. BRADLEY KLEMM

C36/00001-25  
WD400(L-1)



GUAM POLICE DEPARTMENT  
287 West O'Brien Drive  
Agana, Guam 96910



John C. Aguon  
Chief of Police

AUG 30 1988

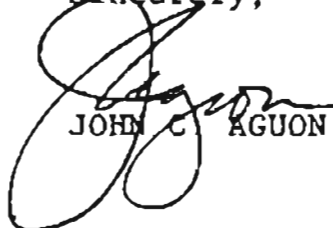
Senator Herminia D. Dierking  
Chairwoman, Committee on Ways and Means  
Nineteenth Guam Legislature  
P.O. Box CB-1  
Agana, Guam 96910

Dear Madam Chairwoman:

Transmitted in advance, in 21 sets, is the written testimony of the Chief of Police in support of Bill No. 949.

Police Captain A.B. Palacios, my Staff Assistant; and Police Lieutenant P.M. Dennis, the current GPD Crime Stoppers Coordinator, will appear in person to testify in behalf of the Guam Police Department. During the same hour, I will be attending a meeting for which I have been scheduled sometime ago, in which violent crime will be the topic.

Sincerely,

  
JOHN C. AGUON

Attachments

**Acknowledged Receipt**

Received By: LLuz

Date: 8/30/88 Time: 11:00a

WRITTEN TESTIMONY  
OF  
JOHN C. AGUON  
IN FAVOR OF BILL NO. 949

Since it received its first call on August 26, 1985, Crime Stoppers of Guam has continued to grow. Through the close working relationship between the community, the media, and law enforcement agencies, more criminals are being apprehended each year. Guam Crime Stoppers has received approximately 900 calls resulting in 95 arrests; \$102,638 in recovered stolen property; and \$240,000 in recovered narcotics -- a total of \$342,638 in recovered stolen property and illegal substance with an investment of just \$6,800 in rewards paid. Notable accomplishments of the Crime Stoppers Program since its inception in August 1985 are listed in the attachment.

Crime Stoppers provides a means of communications for members of the public to contact law enforcement and other government agencies with information on crimes or suspects without having to reveal their identities. This concept was pioneered by the Albuquerque, New Mexico Police Department in September 1976. There are now over 900 programs in the United States, Canada, Australia and Europe.

Guam Crime Stoppers, Inc., is a non-profit organization, thus, is privately funded by donations from businesses, service organizations and individuals. On-going fundraising efforts keep monies available in the reward fund and to cover general operating expenses. The reward amount and other expenditures are decided by an eleven-member board of directors, a group of concerned and involved local citizens. The board is also responsible for establishment of local Crime Stoppers policies and procedures, participating in speaking engagements, creating publicity and raising funds for continuation of the program.

Staffing of the Crime Stoppers office, located at the Guam Police Headquarters, Pedro's Plaza, Agana, is provided by specially assigned law enforcement officers. The Guam Police provides the office and officers to the Crime Stoppers Program because it has been so instrumental in providing information from the community to investigating agencies. The Crime Stoppers Coordinator receives the telephone tip from citizens of the community and immediately forwards the information to the appropriate investigative agency. If this information leads to the arrest and conviction, a reward is paid. However, most callers do not wish to receive a reward.

DATA:

Formed: Early 1985 by F.B.I. Agent Jerry Vanhanker,  
Rotary Club of Guam and Guam Police Department

First Call Received: August 29, 1985

Articles of Incorporation Adopted: October 21, 1985

Chairman of the Board: Kurt Moylan - Moylan's Insurance

Vice-Chairman: Brad Klemm - Attorney

Treasurer: Keith Nakamura - J & G Enterprises

Secretary: Charlie Nivera - Guam Tribune

Members: Fred Estabrook - Retired

Tom Walsh - Pacific Fragrance

Ed Camacho - Pacific Finance

Dr. Judith Guthertz - U.O.G. Professor

Wayne Brown - Payless Markets

K. Guy Schroeder - Continental Air

Lt. Phillip Dennis - Coordinator, GPD

## CRIME STOPPERS, INC.

### MAJOR CASE ACCOMPLISHMENTS:

The following are just a few of the cases solved through calls to Crime Stoppers:

1. During the period of July 22, 1986 to August 28, 1986, information was received through Crime Stoppers Program that led to thirteen (13) arrests for burglaries committed at the following locations. The dollar amount of each burglary is respectively listed:

a) Mark's Department Store	\$ 50,000
b) TownHouse Department Store	\$ 72,000
c) Payless Supermarket (Sinajana)	\$ 87,150
d) Pamela '76 Jewelry Store	\$ 50,000
e) S.S. Construction Company	\$ 3,000
f) Hafa Adai II & III Theaters	\$ 2,418
g) M.U. Lujan Elem. School	\$ 1,000
h) McDonalds Restaurant (Agana)	\$ ?

TOTAL: \$265,568

2. On March 12, 1986, Crime Stoppers received information on the identification of the responsables for the death of Scott Pierce. With the information provided, four (4) persons were convicted for the homicide, especially after the caller agreed to come forward and testify in court.
3. October 30, 1987: Crime Stoppers received information from a caller who provided the names of two (2) suspects who were burglarizing businesses in Agana and Tamuning. With this information added to the arrest of another suspect, detectives arrested two (2) more suspects responsible for 21 burglaries and recovered over \$21,758.00 in stolen property.
4. May 16, 1988: Information was received through Crime Stoppers which resulted in the arrest of one male and recovery of four (4) vehicles that had been stolen from the Guam International Airport and Dededo area.



TERRITORY OF GUAM  
DEPARTMENT OF LAW  
OFFICE OF THE ATTORNEY GENERAL

ELIZABETH BARRETT-ANDERSON  
Attorney General

August 31, 1988

Telephone: 472-6841-4  
Telefax: (671) 472-2493

Senator Herminia Dierking  
Nineteenth Guam Legislature  
Post Office Box CB-1  
Agana, Guam 96910

Re: Bill No. 949 - Crime Stoppers Funding

Dear Senator Dierking:

The Attorney General's Office supports Bill No. 949, an act to appropriate \$60,000 to the Guam Police Department for Crime Stoppers Program.

Although we have not maintained statistics on the number of cases filed as a result of Crime Stoppers, we know that Crime Stopper tips were instrumental in the conviction of a major burglary ring recently, and further lead to the conviction of defendants in at least six drug cases. Next month we expect another conviction in a heroin/cocaine matter.

Regardless of the statistics, we know the program works. We wholeheartedly support all efforts to promote its continued success.

Sincerely,

*E. Barrett-Anderson*  
ELIZABETH BARRETT-ANDERSON  
Attorney General

EBA:slc



ARTICLES OF INCORPORATION  
OF  
GUAM CRIME STOPPERS PROGRAM, INC.

In compliance with the requirements of the "Nonprofit Corporation Act", the undersigned, all of whom are of lawful age, have this day voluntarily associated themselves together for the purpose of forming a corporation not for profit, and do hereby certify as follows:

ARTICLE I

NAME

The name of the corporation is GUAM CRIME STOPPERS PROGRAM, INC., (hereinafter called "Crime Stoppers").

ARTICLE II

DURATION

The duration of Crime Stoppers shall be for 50 years.

ARTICLE III

PURPOSES

The purposes for which Crime Stoppers is founded are to promote community welfare and lessen the burdens of the government of the Territory of Guam by assisting the various law enforcement agencies located on Guam. In the apprehension and conviction of criminals through making funds available for use in offering rewards; by helping develop a community offensive against crime; by

motivating members of the public to cooperate with the Guam Police Department and other law enforcement agencies within the Territory of Guam; and providing for rewards and awards for such cooperation.

ARTICLE IV

REGISTERED OFFICE

The registered office of Crime Stoppers is located at the 201 Guam Shopping Center, Lot 2145, Tamuning, Guam.

ARTICLE V

REGISTERED AGENT

The registered agent of Crime Stoppers, whose address is the same as that of the Registered office of Crime Stoppers is Victor I. Cruz.

ARTICLE VI

BOARD OF DIRECTORS

The affairs of Crime Stoppers shall be managed by a Board of Directors, the number of members of such Board of Directors to be fixed from time to time by the By-Laws, but at no time shall the Board be less than three (3) members nor more than seven (7) members. The names and addresses of the persons who are to act as the initial Board of Directors and Officers of Crime Stoppers, and until their successors shall have been selected are:

Fred Estabrook  
P.O. Box 6916  
Tamuning, Guam 96911  
646-7568 (Hm)  
646-4132 (Wk)

Eduardo G. Camacho  
P.O. Box AT  
Agana, Guam 96910  
646-5223 (Hm)  
646-6871/2/3 (Office)

Keith T. Nakamura  
P.O. Box 4466  
Agana, Guam 96910  
472-8891/2 (Wk)  
477-8577 (Hm)

Jesus Angoco  
P.O. Box 1155  
Agana, Guam 96910  
477-8183 (Hm)  
472-8752 (Hm)  
734-2949 or 734-2951 ext. 330 (Dept. of Public Health)

John R. Duran  
P.O. BOX 4131  
Agana, Guam 96910  
472-7279 (Wk)  
472-6321 (Hm) Recorder

Chris Felix  
P.O. Box 3297  
Agana, Guam 96910  
646-6953 (Wk)  
646-5000 (Hm)

Thomas E. Walsh Jr.  
P.O. Box 6277  
Tamuning, Guam 96911  
646-9797 (Wk)  
653-2658 (Hm)

The selection process for Board members as well as their terms,  
removal and duties shall be as provided for in the By-Laws of  
Crime Stoppers.

ARTICLE VII

DISSOLUTION

Crime Stoppers may be dissolved upon the affirmative vote of two-thirds (2/3) of the members of the Board of Directors of Crime Stoppers then in office taken at a meeting of the Board of Directors called for that purpose, or upon the written consent of all members of the Board of Directors entitled to vote thereon. Upon the dissolution or other termination of Crime Stoppers, no part of the property of Crime Stoppers, nor any of the proceeds thereof, shall be distributed to, or inure to the benefit of, any of the members of Crime Stoppers, but all such property and proceeds shall, subject to the discharge of valid obligations of Crime Stoppers and to applicable provisions of law, be distributed, as directed by the Board of Directors of Crime Stoppers to or among any one or more corporations, trusts, community chests, funds or foundations described in Section 501 (c) (3) of the Internal Revenue Code or any successor provision.

ARTICLE VIII

AMENDMENTS

Amendments to these Articles shall require the affirmative vote of seventy-five percent (75%) of the members of the Board of Directors of Crime Stoppers then in office voting at a special meeting of the Board of Directors called for that purpose.

## ARTICLE IX

### FUNDING

In order to carry out its purposes, Crime Stoppers shall be funded primarily by private donations of money, goods, or services from members of the public, including individuals, corporations, clubs, associations and other organizations. When appropriate, Crime Stoppers may also receive funding in the form of money, goods or services from Federal, State and local governments as long as the receipt of such funds does not violate any law or cause Crime Stoppers to lose its tax exempt status under the United States Internal Revenue Code then in effect.

## ARTICLE X

### ORGANIZATION

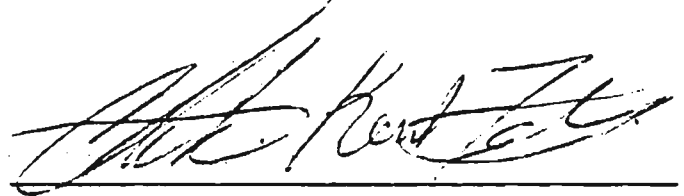
The affairs of Crime Stoppers shall be managed by its Board of Directors, and a majority of the number of directors then fixed by the By-Laws, excluding vacancies, shall constitute a quorum; provided, however, a quorum shall not be less than one-third (1/3) of the number of directors then fixed by the By-Laws. The officers of Crime Stoppers shall be a chairman, vice-chairman, a secretary and a treasurer, and such other officers as may be provided for in the By-Laws.

Crime Stoppers shall use its best efforts to have a staff administrator or Crime Stoppers assigned by the Guam Police Department who shall provide professional advice, recommendations and assistance to Crime Stoppers.

ARTICLE XI  
RESTRICTIONS

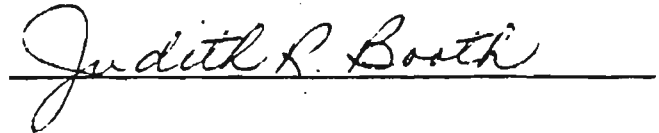
No part of the net earnings of Crime Stoppers shall inure to the benefit of, or be distributable to its directors, officers, or other private persons, except that Crime Stoppers shall be authorized and empowered to pay reasonable compensation for services rendered to it and to make payment or rewards and awards in furtherance of the purposes set forth in Article III hereof. No substantial part of the activities of Crime Stoppers shall be the carrying on of propaganda, or otherwise attempting to influence legislation, and Crime Stoppers shall not participate in, or intervene in (including the publishing or distribution of statements) any political campaign on behalf of any candidate for public office. The income of Crime Stoppers for each taxable year shall be distributed at such time and in such manner as not to be subject to tax under Section 4942 of the Internal Revenue Code of 1954 and Crime Stoppers shall not engage in any act of self-dealing (as defined in Section 4941 (d) of such Code), retain any excess business holdings (as defined in Section 4943 (c) of such Code), make any investments in such manner as to subject Crime Stoppers to tax under Section 4944 of such Code, or make any taxable expenditures (as defined in Section 4945 (d) of such Code).

IN WITNESS WHEREOF, for the purposes of forming Crime Stop-  
pers under the laws of the Territory of Guam, the undersigned,  
constituting the incorporator of Crime Stoppers has executed these  
Articles of Incorporation this 21 day of October,  
1985.



Territory of Guam )  
  ) ss.  
City of Agana         )

The foregoing Articles of Incorporation were acknowledged  
before me this 21 day of October, 1985 by  
the above



My commission expires:

OCTOBER 15, 1987

BY-LAWS  
OF  
GUAM CRIME STOPPERS PROGRAM, INC.

ARTICLE I  
NAME AND LOCATION

The name of the corporation is: GUAM CRIME STOPPERS PROGRAM, INC., hereinafter referred to as "Crime Stoppers". The principal office of Crime Stoppers shall be located at 201 Guam Shopping Center, Tumon, but meetings of the Directors may be held at such places within the Territory of Guam as may be designated by the Board of Directors.

ARTICLE II  
MEMBERS

Crime Stoppers shall have no members.

ARTICLE III  
BOARD OF DIRECTORS

Section 1: Composition: The number of Directors comprising the initial Board of Directors shall be Seven (7), and shall be those persons named in the Articles of Incorporation. The number of Directors comprising the Board may be changed from time to time by amendment of these By-Laws within the limits fixed by the Articles of Incorporation. No member shall receive any compensation for serving on the Board.

Section 2: Term of Office: A term of office shall normally be for two (2) years; however, no director may serve for more than Two (2) consecutive terms. A person may be re-elected after being off the Board One (1) or more years. Terms shall begin at the close of the annual meeting and may be for one (1) or two (2) years, the objective being. Insofar as practical, to have no more than one-third (1/3) to one-half (1/2) of the Directors replaced at any one time.

Section 3: Removal: Any Director may be removed, with or without cause, by a two-thirds (2/3) vote by ballot, at a regular or special



meeting of the Board, provided that notice of the intent to call for such a vote, naming the Director, is given at least twenty-four (24) hours prior to the meeting.

Section 4: Enumerated Powers: In managing the affairs of Crime Stoppers, the Board shall specifically have, but not be limited to, the power to:

- A. Adopt standing rules.
- B. Employ individuals.
- C. Procure and maintain liability insurance to protect its members in the performance of their duties, and hazard insurance to protect Crime Stopper property.
- D. Procure and Maintain bonds for persons having custody of funds.
- E. Authorize disbursement of funds.

#### ARTICLE IV

##### MEETINGS OF DIRECTORS

Section 1: Regular Meetings: The Board of Directors shall hold no less than nine (9) regular meetings, including the annual election meeting in October of each fiscal year. Normally, regular meetings will be held on a monthly basis at a time and place to be determined by the Chairman. The date, time and location of the regular meetings can be changed by the Chairman of the Board by twenty-four (24) hours' advance notice.

Section 2: Special Meetings: Special meetings of the Board of Directors may be called by the Chairman with at least twenty-four (24) hours' notice, or by any four (4) Board members with at least five (5) days' written notice. Such notice by the Chairman or at least four Board members shall include a statement of the purpose of the meeting as well as the date, time and location of the special meeting.

Section 3: A quorum shall be a majority of the number of members of the Board of Directors then fixed by these By-Laws, excluding vacancies; provided, however, a quorum shall not be less than one-third (1/3) of the number of Directors then fixed by these By-Laws.

#### ARTICLE V

##### OFFICERS AND DUTIES

Section 1: Officers: The officers of Crime Stoppers, who shall

be Directors, shall be a Chairman of the Board, a Vice Chairman, a Secretary and a Treasurer, and such other officers as the Board may elect from time to time to carry out the affairs of Crime Stoppers.

Section 2: Term: A term of office shall be for one year and shall begin at the close of the annual election meeting. No officer may serve two consecutive terms in the same office, except for the Treasurer.

Section 3: Vacancies: A vacancy shall be filled by ballot vote of the Board from a slate presented by the nominating committee. The individual elected shall serve for the remainder of the term of the member he or she replaces. No name shall be placed in nomination without the consent of the nominee.

Section 4: Duties and Powers: The officers shall perform the duties and exercise the powers prescribed by the authority adopted herein and those assigned by the Board or which normally pertain to the office. These duties and powers shall include but not limited to the following:

A. The Chairman shall:

- (1) Be the principal officer of Crime Stoppers.
- (2) Preside at all meetings of the Board of Directors and the Executive Committee.
- (3) Co-sign all checks, promissory notes and contracts.
- (4) Appoint standing committee chairmen and members, except for the nominating committee, and create special committees and appoint chairmen and members thereof as the need arises.
- (5) Be an ex-officio member of every committee except the nominating committee.

B. The Vice Chairman shall:

- (1) Assume such duties as may be assigned by Chairman, the Board of Directors or the Executive Committee.
- (2) In the absence of the Chairman, preside at all Board of Directors and Executive

Committee meetings.

- (3) In the absence of the Chairman, create special committees and appoint chairmen and members thereof as the need arises, fill vacancies on standing committees except for the nominating committee.

C. The Secretary shall:

- (1) Record the proceedings of all meetings of Board of Directors and Executive Committee.
- (2) Provide each member of the Board with a copy of the Minutes of each Board of Directors meetings.
- (3) Assume such duties as may be assigned by the Chairman, the Board of Directors, or the Executive Committee.

D. The Treasurer shall:

- (1) Be custodian of all funds
- (2) Make a financial report at each meeting of the Board of Directors.
- (3) Co-sign all checks, promissory notes and contracts.
- (4) Disburse rewards to individuals as authorized by the Board of Directors, after reasonably satisfying himself as to the identity of the recipient.

## ARTICLE VI

### COMMITTEES

Section 1: Standing Committees: There shall be standing committees to deal with following subjects:

- A. Fund Raising.
- B. History and Records.
- C. Publicity.

and additional ones may be created by amendment to these By-Laws.

The Chairmen shall be members of the Board of Directors, but additional members need not be.

Section 2: Special Committees: Special Committees may be created by the Chairman of the Board of Directors. The Chairmen shall be members of the Board, but additional members need not be.

Section 3: Executive Committee: There shall be an Executive Committee composed of the four (4) Officers and one (1) additional Director, elected by ballot vote of the Board of Directors at the first regular Board meeting following the annual election meeting. The Executive Committee, in an emergency, shall have all of the powers of the Board between meetings, except that authority denied it by laws of the Territory of Guam, as hereafter amended from time to time, or similar provisions of applicable law providing for the authority of such Committee. Meetings may be called by the Chairman or by any two (2) members of the Committee and three (3) members shall constitute a quorum.

Section 4: Nominating Committee:

A. Membership: A nominating committee of four (4) members of the Board shall be elected by a ballot vote of the Board of Directors, immediately upon adoption of these By-Laws and thereafter at the first regular meeting following the annual meeting in September. A plurality vote shall elect and the member receiving the highest number of votes shall serve as Chairman. The nominating committee shall consist of 3 members of the Board, who will elect the fourth member from the committee of Guam.

B. Duties: The nominating committee shall continually screen and consider the qualifications of potential candidates for members of the Board and Officers of Crime Stoppers. They shall, from time to time throughout the year, submit to the members of the Board, for their comment, the names of persons recommended for membership. The Committee shall carry out the responsibilities assigned to it under Article VII, Nominations and Elections. To assure proper screening and consideration of candidates for the Board, members of the Board should make recommendations to the nominating committee at least thirty (30) days prior to the election.

## ARTICLE VII

### NOMINATIONS AND ELECTIONS

Section 1: Nominations: The nominating committee, after obtaining the consent of each candidate, shall distribute to each

Board member, at least twenty-five (25) days prior to the annual election meeting or any meeting at which an officer or Board member is to be elected, a notice setting forth the following:

- A. A proposed single slate of candidates for any officer position to be filled.
- B. At least one candidate for each of the Board positions to be filled, setting forth the terms of each, where appropriate.

Section 2: Additional Nominations for Officers: Additional nominations for any officer position to be filled after obtaining the consent of the nominee, may be made by petition signed by two (2) members of the Board and delivered to the Chairman of the Nominating Committee at least one (1) week prior to the election. No member may sign a petition for more than one candidate for the same office.

Section 3: Election: The ballot submitted to the Board by the Nominating Committee shall include all the nominees selected under Sections 1 and 2 hereof and a plurality vote shall elect. A Board member may deliver an absentee ballot to the secretary prior to the time the vote is taken.

Section 4: Vacancies: If vacancies occur, they shall be filled in accordance with the provisions of this Article.

Section 5: Notification: The Nominating Committee shall promptly notify candidates of the outcome of the election.

## ARTICLE VIII

### CONTRIBUTIONS AND DEPOSITORIES

Section 1: Contributions: Any contributions, bequests or gifts made to Crime Stoppers shall be accepted or collected and deposited only in such manner as shall be designated by the Board of Directors.

Section 2: Depositories: The Board of Directors shall determine what depositories shall be used by Crime Stoppers as long as such depositories are located within the Territory, are authorized to transact business by the Territory of Guam and are federally insured. All checks and orders for the payment of money from said depositories shall bear the signature of the Chairman, or the Chairman's nominee, and shall be countersigned by the Treasurer or the Treasurer's nominee; such nominees having been approved in advance by the Board of Directors.

ARTICLE IX

All contracts and evidences of debt may be executed only as directed by the Board of Directors. The Chairman and the Treasurer shall execute, in the name of Crime Stoppers, all contracts or other instruments so authorized by the Board of Directors.

ARTICLE X

FISCAL YEAR

Crime Stoppers shall operate on a fiscal year beginning October 1st.

ARTICLE XI

PARLIAMENTARY AUTHORITY

Robert's Rules of Order, newly revised, shall be the parliamentary authority for all matters or procedures not specifically covered by the Articles of Incorporation, these By-Laws or by special rules of procedure adopted by the Board of Directors.

ARTICLE XII

AMENDMENTS

These By-Laws may be amended by a two-thirds (2/3) vote of the Board of Directors at any regular meeting or special meeting, provided that the amendment has been submitted to the Board in writing at least thirty (30) days prior thereto.

I hereby certify that the foregoing By-Laws were adopted by the Board of Directors of Crime Stoppers Program, Inc., the 21 day of October, 1985.

  
\_\_\_\_\_  
SECRETARY

  
\_\_\_\_\_  
Chairman

GUAM CRIMESTOPPERS PROGRAM, INC.  
STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS  
INCEPTION THROUGH AUGUST 25, 1988

Cash Receipts	Inception through July 31, 1988	August	Inception through August 25, 1988
<hr/>			
Funding from Rotary International-Group 6	\$3.000		\$3.000
Funding from Tokyo Rotary clubs	3.000		3.000
Reimbursement-Kentucky Fried Chicken(bumper stkr.)	1.428		1.428
Corporate contributions	9.650		9.650
Miscellaneous contributions	275		275
Interest on checking account	518	32	550
Gannett Foundation contribution	5.000		5.000
<hr/>			
Total receipts	\$22,871	\$32	\$22,903
<hr/>			
Cash Disbursements			
<hr/>			
Answering Machine Supplies/Repairs	\$96		\$96
Meals-Crimestors High School Prog.	57		57
Mo' Money Associates-Bumper Stkrs.	1.266	1,350	2.616
Guam Telephone Authority-hotline	1.917	40	1.957
Incorporation Fees-Govt. of Guam	60		60
Dai-Ichi Hotel-Press Conference	80		80
Guam Tribune-Typesetting	24		24
Cash Rewards	6.750		6.750
Check Printing fees	59		59
Crimestoppers International-Video orders	75		75
Crimestoppers International-mbrshp. dues	550		550
Crimestoppers International-Conference fees	708		708
Travel expenses(Annual Conferences)-Coordinator	1.940		1.940
Guam Police Week Plaque-1988	45		45
Guam Cable T.V.-Commercial Production	500		500
<hr/>			
Total disbursements	\$16,127	\$1,390	\$15,517
<hr/>			
Bank balance	\$8,744	(\$1,358)	\$7,386
<hr/>			

prepared by: Keith T. Nakamura  
Treasurer

JUN 17 '88

NINETEENTH GUAM LEGISLATURE  
1988 (SECOND) Regular Session

Bill No. 949 (LS)

Introduced by:

H. D. Dierking  
M. K. HARTSOCK

AN ACT TO APPROPRIATE FUNDS TO THE  
GUAM POLICE DEPARTMENT TO SUPPORT THE  
OBJECTIVES OF THE CRIME STOPPERS  
PROGRAM.

1 BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

2 Section 1. Legislative Finding. The Crime Stoppers  
3 Program has proven to be one of the community's most effective  
4 weapons against crime. This joint effort between the Rotary  
5 Clubs of Guam, Crime Stoppers International, Inc., the Department  
6 of Education and the Guam Media has contributed to the successful  
7 prosecution of criminals.

8 Section 2. Appropriations. The sum of Sixty Thousand  
9 Dollars (\$60,000) is appropriated to the Guam Police Department  
10 to augment its role in the Crime Stoppers Program.